
**Decision Session -
Executive Member for Transport**

6 December 2019

Report of the Assistant Director of Transport, Highways & Environment

**Consideration of representations in objection and support to an
advertised proposal for pedestrian refuge and waiting restrictions on
Bishopthorpe Road**

Summary

1. Consideration of the representations received to the recently advertised proposal for waiting restrictions on Bishopthorpe Road (as detailed in Annex A) for the purpose of improving a pedestrian refuge crossing and tackling obstruction and safety issues caused by parked vehicles.
2. **Recommendation (Option One)**
 - I. Implement the proposal as advertised north of Campleshon Road to facilitate the pedestrian refuge crossing point
 - II. Implement the proposal as advertised on the east side of the carriageway to ease the ongoing obstruction issues (Annex B1/B2)
 - III. Take no further action on the proposals on the West side of Bishopthorpe Road with the exception of:
 - a. No waiting at any time restrictions on the West Side of Bishopthorpe Road at the junction with Campleshon Road.
 - b. Implement a parking bay on the West side to operate Monday to Friday 7am to 7pm to with a 2 hour parking limit to enable short term parking. (Detailed within Annex B1)
 - IV. Implement additional restrictions on the west side of the carriageway as shown in Annex B2 within a Resident Parking scheme should one be implemented. If a Resident Parking scheme is not implemented the area to be further investigated within the Annual Review process.
 - V. Implement the Clearway as advertised between the racecourse and Bishopthorpe Village

Reason: To respond to the views of residents and retain as much on

street parking amenity as possible whilst enabling an improvement of on-going obstruction and safety issues.

Background

3. The proposals for waiting restrictions were advertised following a decision by the Executive Member for Transport & Planning on the 14th March 2019 where it was resolved to:

(i) For the pedestrian refuge/crossing north of Campleshon Road: Advertise a 20m extension to the existing no waiting at any time restrictions and a small extension to the proposed build-out to allow the crossing width to be increased by 0.8m be agreed.

(ii) That the proposed change to the parking restriction extension and clearway south of Campleshon Road be advertised and any objections be considered at a future Executive Member Decision Session.

(iii) That officers be asked to prepare a report on a potential resident parking scheme, specifically in relation to the impact of pavement parking*, for consideration at a future Executive Member Decision Session before a decision is made whether or not to advertise a potential residents parking scheme for the area.

**pavement parking relates to a requested Resident parking scheme north of Campleshon Road*

Reason: To ensure that a joined up approach is taken to parking provision and road safety in the area and to address concerns raised in relation to the potential impact of pavement parking as a result of a resident parking scheme.

Full background details to both proposals are detailed on the officer report to the Executive Member on the 14th March. This is published on the Council website.

4. **North of Campleshon Road**

Following requests and petitions for better pedestrian crossing facilities in the area extensive consultation took place with residents and Ward Councillors. The work undertaken concluded the priority for residents in the area was for improvements to be made to the Campleshon Road pedestrian crossing.

The proposal advertised is for the improvement of the existing crossing with additional waiting restrictions to improve pedestrian sight lines. The Notice of Proposal with plans are included in Annex A

5. **South of Campleshon Road**

The proposals were made following several complaints about the increased level of parking and safety issues presented including congestion and obstruction of the service buses and larger vehicles.



The proposals were designed to give better sight lines for all highway users, allow better access to side roads and drives and ensure two way traffic could be maintained.

A clearway was proposed between the Racecourse and Bishopthorpe Village following complaints about parking on this section when events on the Knavesmire take place when traffic management measures are not applied. The clearway will prevent future parking (including any displaced vehicles as a result of the proposals) and as an aid for traffic management for events.

6. The Proposals (Annex A) were advertised on the 6th September 2019.
7. Following the advertisement of the proposals we were made aware the residents of Terrys Mews, Ash House and Croft Mews did not have access to any off street visitor parking and consequently the extent of the restrictions were unacceptable to most residents.

8. **Representations Received**

The majority of objections acknowledge there is a pressing need to resolve ongoing safety and obstruction issues. The objections relate to the extent of proposed restrictions and the detrimental effect this will have on adjacent residents.

9. Ward Councillors arranged a resident meeting, attended by 30 residents, to discuss the proposals and the consensus views of the meeting were;
- *Support for Double Yellows on the River side of the road only*
 - *Objection to Double yellows on the Chocolate Works side of the road*
 - *Support for a ResPark scheme on the Chocolate Works side of the road (to include residents in Croft Mews, St Chad's Wharf, etc.)*
 - *A desire to limit the ResPark scheme to residents of that section of Bishopthorpe Rd and developments off Bishopthorpe Rd towards the river.*
 - *Exclusion of residents on the Chocolate Works site from any future ResPark scheme.*

These comments reflect the views of the majority of other representations received.

10. We received a petition with 25 signatures from residents at Croft Mews and Ash House:

"We the undersigned strongly object to your proposals. We accept that the existing double parking is unsatisfactory where it causes a narrowing 'pinch point' to the south of the Campleshon Road junction.

Our Ashcroft development has no visitor parking at all. We would like to propose the following:-

'Permit Parking' to the west side of Bishopthorpe Road for residents of the Ashcroft Development and Terry Mews neither of which have visitor parking spaces. This may also facilitate traffic calming.

There are some elderly residents who receive regular professional care visits. Without some arrangement for on-road parking, their care could not continue."

Many of the signatories submitted individual representations

11. We have received 22 written representations from residents adjacent to the proposed restrictions south of Campleshon Road.

12. North of the junction with Campleshon Road

There were no objections relating to the proposal for the 20m extension of No Waiting at any Time to support the improvements to the pedestrian crossing.

13. Proposed Clearway

No objections related to the proposed clearway from the racecourse to Bishopthorpe Village.

14. No Waiting at any Time restrictions south of Campleshon Road

- Of the representations received, 2 were in support of the overall proposal
- It was recognised that the proposals would improve sight lines for pedestrians and cyclists
- Most agreed that waiting restrictions were required to resolve the obstruction and congestion as a result of the existing level of parking
- It was alleged the increased parking levels are a result of commuters (following the implementation of Resident Parking further north) and construction workers from the Chocolate works site. Many residents referred to the low level of parking taking place on evenings and weekends

15. The main points received within the objections from residents were:-

- Most residents are in support of waiting restrictions on the east side of the carriageway only with no further restrictions to be implemented on the west
- Residents have requested a permit parking scheme for residents to remove commuter and construction parking. Residents of the new Chocolate Works development to be excluded from any permit parking scheme taken forward
- Some concerns were raised about the current speed of vehicles and the possible increased speeds should the proposals be adopted. Two residents requested an extension of the 20mph speed limit to beyond the residential area/racecourse*
- Concerns were raised about the lack of a safe pedestrian crossing, in particular for residents and visitors to the Care Village from the bus stops and parking amenity*
- Concerns were raised about the lack of a proper consultation

process

**Speed limit requests and provision of pedestrian crossing points fall outside the scope of this report*

In addition:

- One resident objected to any restrictions on the grounds “that maintaining safety at all times is not an achievable goal and therefore not a valid reason to prohibit parking”
- One resident requested a hard standing created at the bus stop so passengers are not stepping out onto a grass verge (referred to the sustainable travel team)
- One resident was concerned no consideration had been given to promoting sustainable transport within the proposals
- One resident would like to see additional proposals on Campleshon Road
- One resident expressed the view that removal of any viable visitor parking would reduce the saleability and value of their property

Options

16. Option 1 (Recommended Option)

- I. Implement the proposal as advertised north of Campleshon Road to facilitate the pedestrian refuge crossing point
- II. Implement the proposal as advertised on the east side of the carriageway to ease the ongoing obstruction issues (Annex B1/B2)
- III. Take no further action on the proposals on the West side of Bishopthorpe Road with the exception of:
 - No waiting at any time restrictions on the West Side of Bishopthorpe Road at the junction with Campleshon Road. (Annex B1)
 - Implement a parking bay on the West side to operate Monday to Friday 7am to 7pm to with a 2 hour parking limit to enable short term parking. (Annex B1)
- IV. Implement additional restrictions on the west side of the carriageway as shown in Annex B2 within a Resident Parking scheme should one be implemented. If a Resident Parking scheme is not implemented the area to be further investigated within the Annual Review process.
- V. Implement the Clearway as advertised (Annex A)

Reason: To respond to the views of residents and retain as much on street parking amenity as possible whilst enabling an improvement of on-going obstruction and safety issues.

17. **Analysis**

No specific objections were raised about the implementation of restrictions to the north of Campleshon Road to facilitate the pedestrian refuge improvements and the proposed Clearway to remove any displacement parking further south onto the narrow sections. Consequently, we are recommending both these parts of the proposals are implemented as advertised.

Restrictions on the east side of the carriageway, as requested by the majority of residents, will protect some sight lines at junctions and private access points. The cycle route network to the south of the properties will remain unprotected on the western side.

If restrictions on the East side of the carriageway are implemented, the pressure for parking space will increase on the West. In response to comments about maintaining an essential on-street parking amenity for carers and visitors to vulnerable residents we are recommending an enforceable 40m parking bay on the west side of the carriageway, Mon – Fri 7am to 7pm with a 2 hour time limit. This will provide a short term parking amenity for resident use.

18. **Resident Parking**

There are plans to consult the area to ascertain support for a Resident Parking Scheme.

If a Resident Parking Scheme is introduced:

- The parking bay could be reassigned to the permit scheme with the 2 hour parking for non-permit holders retained
- All other unrestricted carriageway would become permit parking
- It is expected the parking amenity to the south of the properties would be surplus to requirements of permit parking space

It is recommended the restrictions as detailed in Annex B(2) are implemented if a Resident Parking scheme is taken forward.

If the level of support for permit parking is not sufficient to take forward a

scheme then the area is to be monitored and investigated as part of the next annual review.

Restrictions for delayed implementation at the location identified will;

- further protect the cycle network and enable an extension to the existing short length of on-street cycle path
- protect the entrance for any development on the east of Bishopthorpe Road

It is expected that officers will be able to update the Executive Member with a planned timescale for the proposed Resident parking consultation at the decision session.

19. **Option 2:**

- I. Implement the proposal as advertised

This is not the recommended option because the results of the recent consultation have shown this would be detrimental to and not acceptable to the adjacent residents.

20. **Option 3**

- I. Take no further action at this time and take forward all restrictions as part of any planned resident parking scheme

This is not the recommended option because:

- The obstruction and congestion issues will remain unresolved for approximately 12-18 months until the Resident Parking issue is resolved. There is a consensus from residents that some action would be beneficial at this time
- Until the Resident Parking consultation has taken place we are unable to guarantee that a scheme will be taken forward in this area

21. **Consultation**

The Notice of Proposal was mounted on lamp columns on-street and advertised in The Press. Emergency services, haulier associations and Ward Councillors are informed of the proposals on issue.

Residents of 260 to 290 Bishopthorpe Road were hand delivered details of the proposal (Annex C). Following complaints about the limited extent of the original consultation area, we delivered the same letter to

all residents in the apartments on the east side of Bishopthorpe Road.

The developer at the Chocolate Works and the manager of the Care Village were both sent details of the proposals.

22. **Council Plan**

An open and effective Council

A thorough consultation exercise has been carried out that gave local residents several occasions to engage with the process and have their say. Several of the options presented in this report were borne directly from the suggestions of local residents.

23. **Implications**

This report has the following implications:

Financial – The scheme to improve the pedestrian crossing is being funded by the Micklegate Ward Committee Highways Budget and is estimated at £10k.

The Traffic team budget allocations for signs and lines will fund the rest of the restrictions. Any future resident parking costs will be funded from the Resident Parking allocation budget within the department.

Human Resources – The enforcement of additional waiting restrictions will fall to the Civil Enforcement Team and increase their work load accordingly

Equalities – None identified within the consultation process

Legal – The proposals require amendments to the York Parking, Stopping and Waiting Traffic Regulation Order 2014: Road Traffic Regulation Act 1984 & the Local Authorities Traffic Orders (procedure) (England & Wales) Regulations 1996 apply

Crime and Disorder – None

Information Technology – None

Land – None

Other – None

Risk Management - There is an acceptable level of risk associated with the recommended option.

Contact Details

Authors:

Sue Gill
Traffic Project Officer
Transport
Tel: (01904) 551497

Chief Officer Responsible for the report:

James Gilchrist
Assistant Director: Transport, Highways
and Environment (Economy and Place)

Date: 26.11.19

Wards Affected: Micklegate

For further information please contact the author of the report.

Background papers

Executive Member Decision Session – 14 March 2019

Agenda Report Item 9 – Consideration of Modification to Bishopthorpe Road Crossing Points (Officer report, appendices and decision)

Annexes:

Annex A:
Notice of proposals advertised with plans

Annex B1 & B2:
Recommended proposals for implementation

Annex C:
Copy of the legal consultation documentation hand delivered to Residents